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Regional variation in public acceptance of wind energy development in Europe: what are the roles of planning procedures and participation?

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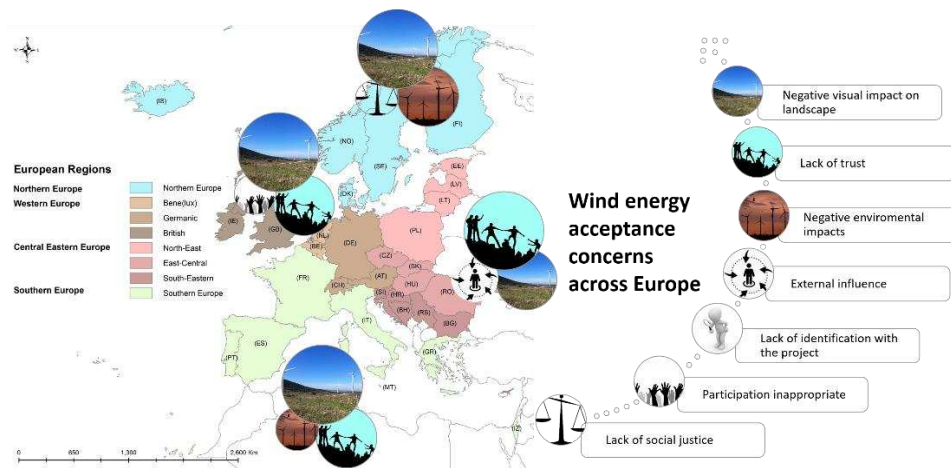
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Highlights

- We conducted an expert survey about wind energy resistance in planning.
- Resistance links to planning quality in four supra-national European regions.
- Landscape encroachment is a major reason for resistance in most European regions.
- Lack of social justice ranks high in East- and South-Europe.
- Comprehensive strategic planning potentially reduces problems with resistance.

Graphical Abstract



Abstract

The successful transition towards renewable energy (RE) technologies is closely intertwined with various societal aspects. Wind energy (WE) is one of the most controversial RE-types, possibly due to the multiplicity of related public concerns. Although some European country-comparisons exist, research concerning acceptance factors in different political and cultural planning contexts is scarce, especially in Eastern and Southern Europe. This paper explores the variation of (1) acceptance issues across Europe, and (2) patterns of strategic and local planning in affecting WE acceptance. We conducted an expert survey among the members of the COST Action ‘Renewable Energy and Landscape Quality’ and the association Wind Energy Europe. We found that acceptance issues – as perceived by the experts – across different regions in Europe share certain similarities, such as concerns about landscape impacts. The priority-levels of acceptance issues are specific to each region and link to the planning quality in that context. Planners’ and decision-makers’ increased awareness about the diversity of acceptance issues would allow them to design more appropriate strategic and local planning processes.

Keywords: landscape quality; multi-level governance; renewable energy; resistance; strategic planning; web-survey.

1. Introduction

Wind energy (WE) in Europe has been rapidly gaining importance over the last 20 years (Ellis and Ferraro, 2016; Fournis and Fortin, 2017; Haas et al., 2011). According to the European Network of Transmission System Operators for Electricity, wind energy contributed nearly 9% of Europe’s energy production in 2016: this was a third of the total renewable energy (RE) production (ENTSO-E, 2016). Since wind power installations are often perceived as exerting a strongly negative impact on the visual aesthetics of landscapes (Pasqualetti, 2011), wind energy is one of the most controversial RE types in terms of public acceptance. Many regions in Europe experience opposition to wind and other RE developments, and as such, adapting planning processes to minimise public resistance is crucial (Hyland and Bertsch, 2018).

Numerous case studies have been conducted on WE acceptance and planning in different countries across Europe. Far fewer comparative studies exist in e.g., England, Wales and Denmark (McLaren Loring, 2007), the Netherlands, England and North-Rhine Westphalia (Breukers and Wolsink, 2007), Finland, Sweden and Norway (Liljenfeldt, 2015), France and Germany (Jobert et al., 2007), or Czech Republic and Austria (Frantál and Kucera, 2009). Research that compares and contrasts acceptance in various country and regional contexts is

specifically lacking. This would be particularly valuable, as WE planning is closely related to diverse spatial planning systems, traditions and cultures across Europe (Nadin and Stead, 2013; Othengrafen, 2010; Reimer and Blotevogel, 2012). Thus, studying acceptance problems in this context provides important clues related to how synergies between planning procedures and energy policies can be identified and utilised in various socio-cultural contexts.

A number of socio-psychological, procedural and contextual factors affect social acceptance of RE technologies (Devine-Wright, 2007; Ellis and Ferraro, 2016; Huijts et al., 2012). Concerning *socio-psychological* factors, one of the most widely studied areas of research is related to landscape: foremost how the ‘resistance’ of WE can be explained by aesthetic concerns, wider (visual) impacts on landscape (Pasqualetti, 2011) or place attachment and identity (Devine-Wright and Howes, 2010). Another often highlighted aspect influencing WE acceptance is the *process* of realizing WE projects (Aitken, 2010; Anderson, 2013; Raven et al., 2009). Here, among the most important factors are found to be trust and procedural justice, i.e. how the decisions are made (e.g., Walker et al., 2010), and distributional justice, i.e. how the benefits of decision-making are distributed (e.g., Cowell, 2010; Zoellner et al., 2008). With regard to contextual aspects, environmental concerns about WE are important. This includes potentially adverse impacts on biodiversity (Dai et al., 2015), but also aspects of the socio-cultural context of a given WE project (Jobert et al., 2007): such as the culture of communication and participation (Kontogianni et al., 2014). The current, mostly case study based literature indicates that the significance of different WE acceptance factors is still being debated (Huijts et al., 2012).

The role of procedural justice for social acceptance of RE projects is often particularly emphasized (Aitken, 2010; Pasqualetti, 2011). However, only a few studies have considered the impact of the strategic planning practices in Europe or the contribution of local participation to successful project implementation (Langer et al., 2017). Recent literature highlights that public participation in local renewable energy planning in Europe usually takes place at a late stage: such as the permitting phase, and only seldom in the need-determination phase (e.g., Devine-Wright and Howes 2010). Moreover, participation is often limited to one-directional information sharing and pursues primarily instrumental goals (legitimization of a project) (e.g., Aitken et al., 2016). Fournis and Fortin (2017) emphasize that different levels of analysis in studying WE acceptance are needed. They point out that research is mainly focused on the ‘micro-social’ level, i.e. the perceptions held by the individuals and social groups. However, not many studies consider wider levels of analysis, such as socio-political and regional aspects of WE acceptance.

This paper addresses the role of process- and contextual factors in affecting wind energy acceptance and their potential variance across Europe. We ask the following research questions:

1. What are the commonalities and differences in WE acceptance issues in various European regions?
2. How do strategic and local planning differ across Europe and how important are they as factors explaining WE acceptance issues?

These questions are interlinked; answering them will contribute to understanding the relationships between various spatial planning contexts in Europe and their links to WE acceptance issues. Our analysis draws on a recent expert survey conducted in the framework of the COST Action TU 1401 ‘Renewable Energy and Landscape Quality’.

The paper proceeds as follows. In Section 2, we review existing literature with a focus on how it discusses acceptance and resistance of RE technologies and wind energy in particular.

Assuming that different planning contexts in Europe can be distinguished, we rely on spatial planning literature for depicting our analytical approach. In Section 3, we outline the methods for capturing and analysing the perspectives of experts. After presenting the survey results (Section 4), we set our findings into the context of empirical WE and planning literature and discuss the strengths and weaknesses of our approach (Section 5). We conclude with a set of implications for academia and practice (Section 6).

2. Literature review

2.1. Acceptance and resistance

The notion of ‘acceptance’ in the context of WE has been contested for quite some time (Ellis and Ferraro, 2016). One of the most well-known conceptual models (Wüstenhagen et al. 2007) proposes that social acceptance of RE technologies consists of three broad elements: socio-political acceptance, community acceptance, and market acceptance. On a ‘micro-social’ level, acceptance has been defined, for example, as a favourable response related to the proposed or *in situ* technology by members of a given social unit (Upham et al., 2015:103). Acceptance can be depicted as a continuum, where different levels of support can be distinguished, e.g., an attitude or action level (Langer et al., 2016). However, in RE acceptance research, often the inverse – resistance – is studied (Fournis and Fortin, 2017:2). In this study, we focus mostly on the latter, socio-political resistance, by discussing possible reasons why acceptance of WE is problematic in different regional contexts in Europe.

2.2. Regional differences and similarities in WE acceptance: lessons from case studies

As society-technology relationships of RE tend to be highly context-dependent, case studies are an important source of knowledge. During past decades, numerous case studies have been conducted on WE acceptance and planning in different countries across Europe. Existing research on WE acceptance tends to concentrate on West- and North-European countries, such as Austria (Höltinger et al., 2016), Switzerland (Walter, 2014), Germany (Jobert et al., 2007; Langer et al., 2016; Leibenath and Lintz, 2017; Leibenath et al., 2016), and the UK (Walker et al., 2014; Simcock, 2016). Far fewer studies about WE acceptance exist in Central and Eastern European (CEE) countries, e.g., Poland (Michalak and Zimny, 2011) or Czech Republic (Frantál and Kucera, 2009), and South-Europe, like Greece (Kaldellis, 2005; Kontogianni et al., 2014; Oikonomou et al., 2009), or Portugal (Delicado et al., 2014; Silva and Delicado, 2017). Case comparisons mostly focus on countries from similar socio-political contexts, e.g., England, Wales and Denmark (McLaren Loring, 2007) or Finland, Sweden and Norway (Liljenfeldt, 2015). However, research is scarce on comparing and contrasting acceptance in different socio-political contexts (e.g., Poland and Germany (Liebe et al., 2017)).

The available comparative studies have pointed out some general lessons. In places where biophysical conditions strongly support WE development (e.g. Scotland), people may have a higher acceptance of wind parks if they feel ownership towards the project (Enevoldsen and Sovacool, 2016). WE development is indeed different across various socio-political contexts in Europe, which in turn affects acceptance factors, e.g., financial participation is found to be more

important in influencing acceptance in Germany than in France (ibid.). General WE acceptance levels are higher in Poland than in Germany, but procedural justice in both countries is more important than distributive justice (Liebe et al., 2017). Although information and participation are important in general, broad public participation seems to be considered as less important at the local level in France than in Germany (Jobert et al., 2007).

2.3. Analytical approach: regional perspectives on spatial planning and WE

Spatial planning at different governance levels can play a significant role in shaping WE acceptance. Strategic planning includes different approaches and measures, e.g., a strategic environmental assessment (SEA) procedure, where public and stakeholder participation are compulsory elements in democratizing the planning processes (Bonifazi et al., 2011; Phyllip-Jones and Fischer, 2015). Strategic planning has the potential to direct developers, reduce uncertainty, and allow for the identification of adverse impacts at an early stage of WE projects (Simão et al., 2009). For example, existing research shows that a lack of strategic spatial planning in Belgium has led to a ‘wind rush’ to available land and competition between developers (Pepermans and Loots, 2013). Local planning can affect acceptance as well through the allocation of benefits and costs, as well as the implementation of participatory procedures.

To explore regional differences in WE acceptance, we differentiate between *four supra-national large regions* and *eight subordinate regions* across Europe (**Fig. 1**). Similar groupings of countries into *large regions* have been applied elsewhere to analyse RE acceptance (e.g., Heiskanen et al., 2007). For the eight *sub-regions*, our typology mainly rests on the spatial planning literature (Nadin and Stead, 2008; Newman and Thornley, 1996). Recent planning scholarship emphasizes that planning systems as well as planning cultures vary in Europe (Reimer and Blotevogel, 2012; Stead, 2013; Knieling and Othengrafen, 2015). The variation of legal and administrative procedures extends to how they are applied; further affecting the outcomes of decision-making (Reimer and Blotevogel, 2012; Munteanu and Servillo, 2014). In addition, for Eastern and Southern Europe, our typology rests on pragmatic reasons (e.g., to guarantee a more equal distribution of survey responses) and on historical considerations (e.g., legacies of the Habsburgian empire) (cf. Inglehart and Welzel, 2010; Jauhiainen, 2014). In these regions, not much WE acceptance or spatial planning specific literature exists.

A major drawback of any typology is an over-emphasis on certain aspects (like the formal structure of planning). This tends to neglect the ways the systems are functioning in practice (Nadin and Stead, 2008). However, as certain general similarities between planning system traditions can still be drawn, we are interested in testing if and how such differences play out in actual WE planning.

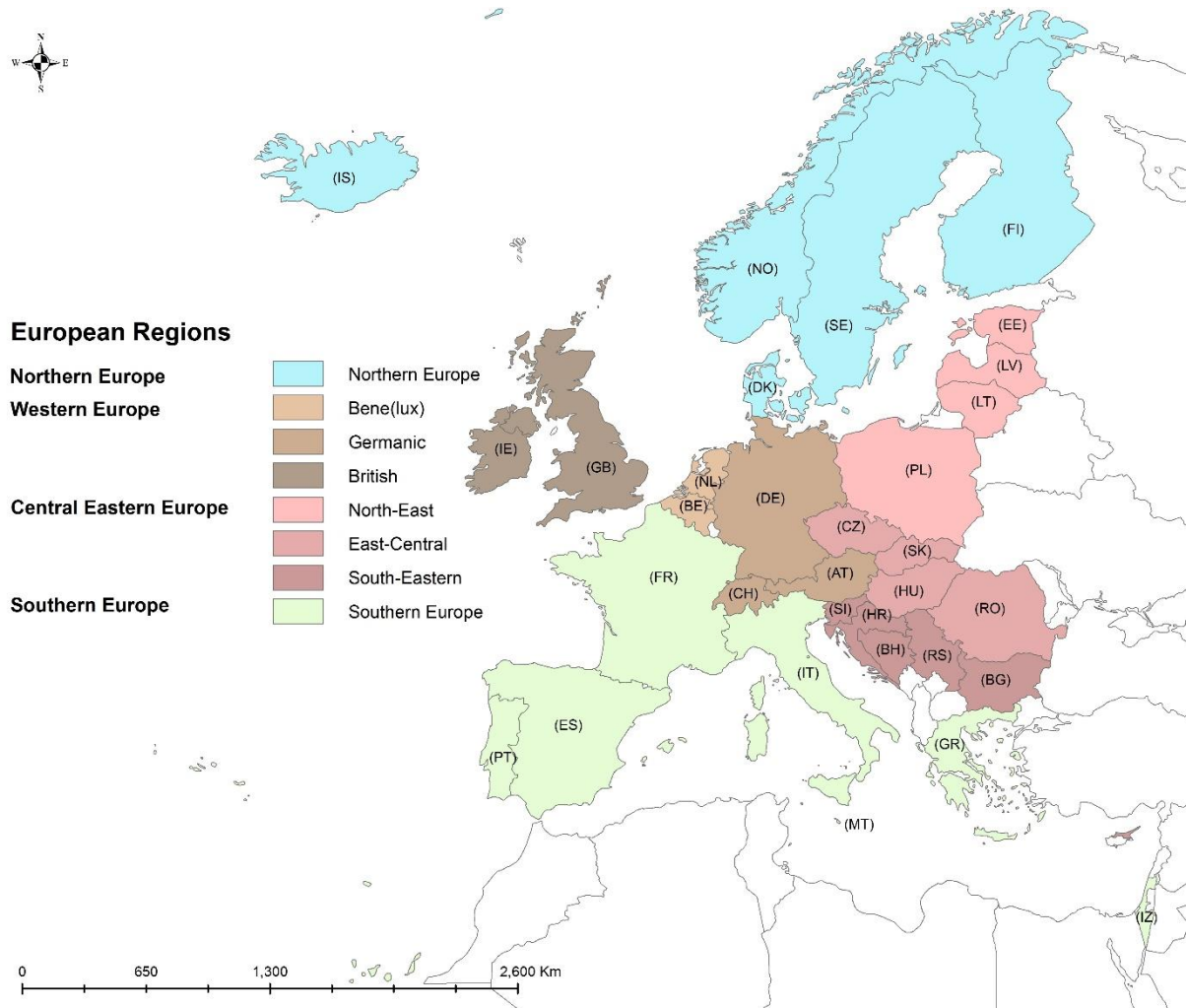


Figure 1. Regions for analysing WE acceptance across Europe. Note: France can be viewed as a ‘bridge’ between north Western and Southern Europe (Rivolin and Faludi, 2005). The full list of countries participating in COST Action TU1401 can be found at <http://cost-rely.eu/about-the-action/lorem-ipsum>.

3. Methods

3.1. Survey design and questionnaire content

The research strategy followed is primarily quantitative. An expert survey about participatory planning of WE projects was conducted in the framework of the COST Action TU 1401 ‘Renewable Energy and Landscape Quality’ (<http://cost-rely.eu/>). Initially it was accepted that expert assessments are ‘*the expressions of informed opinion that experts make based on their knowledge and experience*’ with respect to a technical problem (Bosetti et al., 2012:310). Expert surveys have been widely used in RE studies (e.g., Lee et al., 2009; Frantál et al., 2018). However, our results should be interpreted bearing in mind certain considerations, which we briefly discuss below (Section 5.3).

The survey was initiated, designed and set up mainly by the members of the WG3 ‘Socio-cultural Aspects of Sustainable RE Production’. We defined the content and structure of the questionnaire during several meetings of WG3, based on the experience of individual Action members, and a literature review. We used the keywords ‘acceptance’, ‘resistance’, ‘factors’, ‘wind energy’, ‘planning’, ‘Europe’ and ‘case study’ to search for literature in scientific

databases and search engines, e.g., Google Scholar and Web of Science. Following the literature review key knowledge gaps were identified as discussed above: i) *acceptance/resistance factors* (e.g., aesthetics and image) in *different contexts*, and ii) *strategic and local planning of WE* (e.g., process-, outcome and contextual characteristics of planning).

The questionnaire (**Appendix A**) includes the following topics: strategic planning, community initiatives, local involvement and local acceptance. As specified in the research questions, we do not address the results of the survey in its entirety but focus on the following four topics as summarised below:

- 1) Explaining resistance: perceptions of reasons for resistance against WE, Question (Q)27. Literature suggests that resistance is mostly caused by:
 - a lack of procedural justice and/or trust in the project: situations where public participation procedures are designed and/or convened inappropriately (e.g., Raven et al., 2009; Walker et al., 2010),
 - a lack of social justice: situations where costs and benefits are not allocated in a fair way (see, e.g., Zoellner et al., 2008; Cowell, 2010),
 - concerns about local image: occasions when the reputation of a place is perceived as being negatively affected (e.g., Michel et al., 2015),
 - perceived encroachment into landscape: negative visual impacts of wind parks on landscape (e.g., Pasqualetti, 2011),
 - negative environmental impacts: adverse impacts on biodiversity, such as bird collisions with turbines (e.g., Dai et al. 2015),
 - negative external influence: local autonomy affected by actor(s) outside of the local context (e.g., Simcock, 2016).
- 2) Strategic planning is a general approach for guiding wind energy development (e.g., Simão et al., 2009; Cowell, 2010). It can include different tools and forms, such as requirements for setting target amounts of wind energy or defining priority areas for wind park development. Communication, public and stakeholder participation are important components of strategic planning that support social acceptance of wind energy development (Phylip-Jones and Fischer, 2015). Questions related to strategic planning concern:
 - expert perceptions about forms of strategic planning of wind energy (Q6);
 - quality of communication (Q8); and
 - actor involvement in the planning of priority areas (Q9; 10; 11; 12).
- 3) Local planning includes aspects of wind energy planning taking place at sub-national levels. Existing literature suggests that communication and involvement of different actors is of key importance in determining the acceptance of wind energy at the local level (e.g., Raven et al., 2009; Aitken, 2010; Aitken et al., 2016). Yet, the exact

relevance and dimensions of participation are still debated. The questions focussing on local planning are related to:

- perceptions on the quality of communication and deliberation (Q19; 21; 23);
- timeliness of communication (Q20);
- influence of specific actor groups on wind energy projects (Q22);
- influence of local actor groups on decision-making (Q24).

- 4) Contextual aspects include the socio-economic, political and cultural context of wind energy planning, such as the culture of communication and patterns of government-led participation, as well as the ability of communities to self-organize through informal modes of participation (e.g., Kontogianni et al., 2014; Knieling and Othengrafen, 2015). In Q16 respondents are asked about the relevance of different barriers for WE production.

3.2. Questionnaire administration and sample

The English language questionnaire consists primarily of closed-ended questions. An initial draft of the questionnaire was pre-tested (internally) in early 2017 and revised according to the responses and comments received. The questionnaire was available online from 11th of May until 31st of August 2017 with reminders being sent in July and August. The survey was administered by distributing the link to the online questionnaire to two target groups of respondents: (1) the members of COST Action TU1401, covering 37 countries, and (2) RE experts outside the Action, in particular representatives of all national associations associated to the organization Wind Energy Europe, as well as other national contact points. The COST network consists of more than 200 individuals from academic, governmental, and non-governmental institutions. The COST Action members generally have either backgrounds in geography and related fields (e.g. landscape planning and architecture) or environmental sciences (e.g., science and technology studies, application of different RE technologies). The representatives of national wind energy associations are predominantly associated with technical disciplines (engineers, planners).

The target size of the sample was a minimum of two expert responses per country. The sample was not compulsory to be representative for the entire country, as we did not aim to compare results between single countries. We nevertheless assumed that the respondents were representative of persons who are knowledgeable of the WE planning situation in their countries. In capturing the answers from different countries, we also aimed for pan-European coverage. Altogether, we received 108 responses from 33 countries: including EU-28 as well as EU-candidate and adjacent countries (plus Israel). Most countries were represented with at least two responses; however, only one response was received from BA, IL, LT, PT, RS, SK, and SE. One of the respondents did not indicate their country. To guarantee an approximately equal distribution of responses, when grouping countries into regions (as outlined in Section 2.3), we also took into account the total number of responses received. The number of responses per large region is approximately 10, which is sufficient given that it is an expert survey. Exact response rates per questions are indicated in Appendix B.

3.3.Data analysis

Experts were asked to assess items according to a 5-point Likert scale, with 1 indicating the lowest and 5 indicating the highest value. Additionally, a 0-option was provided for expressing an inability to assess that particular item.

For analysing the results, we used the Statistical Program for Social Science (SPSS) v21 software. Regional differences were analysed by calculating ANOVA and conducting appropriate post-hoc tests. To explore reasons for resistance, we first conducted correlation analyses and then used multiple regression in order to detect the effect of planning quality on resistance issues while controlling for contextual characteristics (e.g., Sposato and Hampl, 2018).

4. Results

4.2. Relevance of reasons for resistance

The most relevant reasons for resistance against WE projects in Europe (full sample) were found to be *encroachment into landscape*, *lack of trust* and *environmental concerns*.

The most significant differences across the *large regions* in terms of acceptance problems were concerns regarding *external influence*, *local image*, *landscape* and *social justice* (**Appendix B: Table B.1**). *External influence* was considered to be the most important concern in the CEE region and the least important in Northern Europe (post-hoc $p=0.023$). Concerns about the *local image* were considered as most important in Western Europe and least important in Northern Europe (post-hoc $p=0.051$). Perceived *encroachment into the landscape* was assessed as most relevant in Northern Europe and least relevant in the CEE region (post-hoc $p=0.111$). Finally, a lack of *social justice* was perceived to be most relevant in Western Europe and least important in Southern Europe (post-hoc $p=0.068$).

The most relevant reason for resistance in Northern, Western and Southern Europe was regarded to be *encroachment into the landscape*, whereas in the CEE region, *lack of trust* and *lack of social justice* ranked as the highest concern (**Fig. 2**).

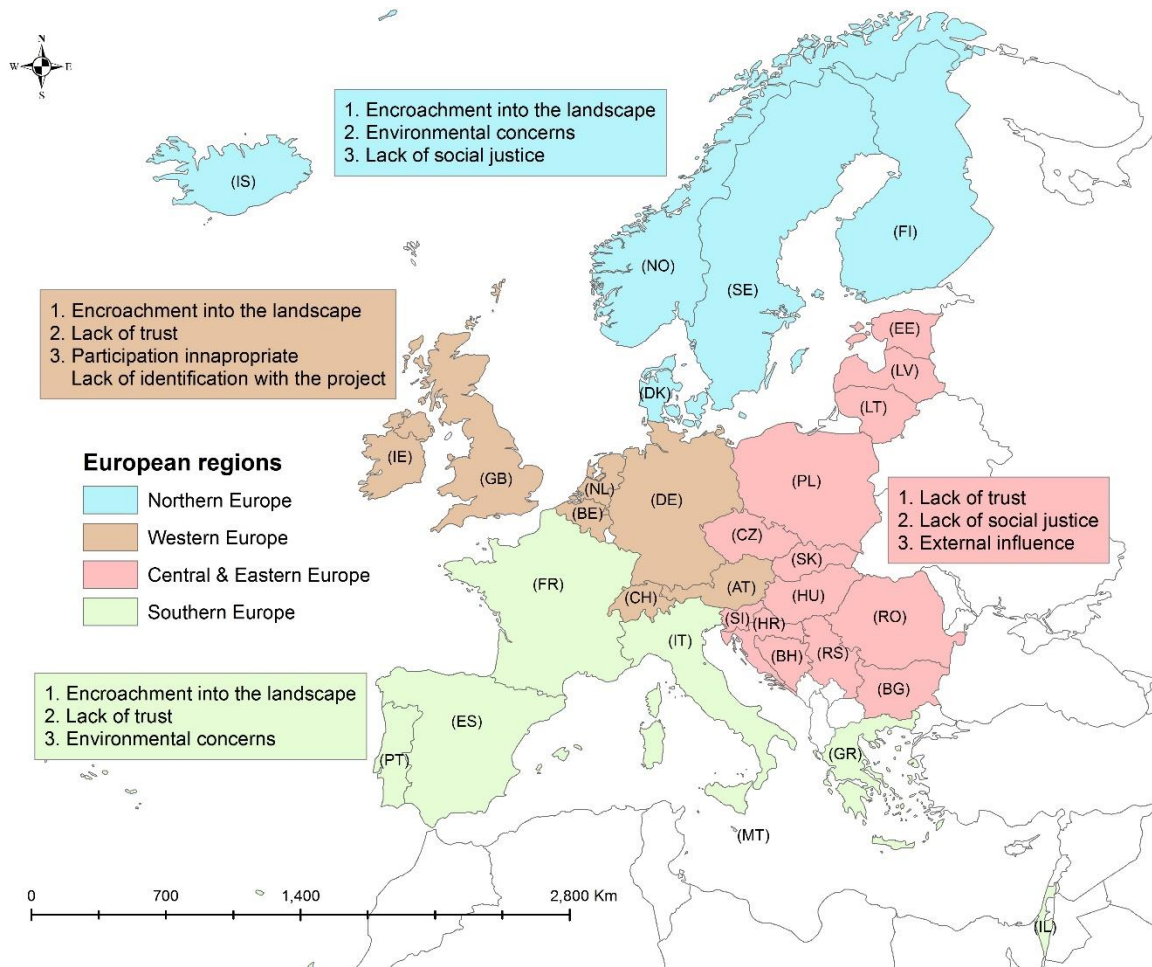


Figure 2. Ranking of reasons for resistance towards WE: some differences across large regions. For details, see **Appendix B: Table B.1**.

Differences across the *sub-regions* were more pronounced (**Table 1**). For example, *local image* was considered as more important in the Western European British sub-region (GB, IE) than in the CEE-South-Eastern sub-region (BG, SI, RS, HR, BA) (post-hoc $p=0.024$) or in Northern Europe (DK, NO, SE, FI, IS) (post-hoc $p=0.010$). *Landscape* was perceived to have significantly lower importance in the CEE South-Eastern sub-region than in several of the other (sub-)regions, for instance, the Northern Europe, Western Europe British or Western Europe Germanic (DE, AT, CH) sub-regions (for all these, post-hoc $p=0.000$). The ‘*external influence*’ variable was assessed lower in the Northern European region compared to the Western European British (post-hoc $p=0.050$) or CEE-East-Central sub-region (CZ, SK, HU, RO) (post-hoc $p=0.019$).

Table 1. Reasons for resistance towards WE: differences across sub-regions. Significance levels: **p<0,05; ***p<0,005.

No.	Resistance factors	Regional differences: sub-regions								p.
		Northern Europe (DK, NO, SE, FI, IS)	W-Europe - Bene(lux) (NL, BE)	W-Europe - Germanic (DE, AT, CH)	W-Europe - British (GB, IE)	CEE - North-East (EE, LV, LT, PL)	CEE - East-Central (CZ, SK, HU, RO)	CEE - South-East (BG, SI, RS, HR, BA)	South-Europe (FR, GR, IT, PT, MT, ES, IL)	
	Overall mean	3,45	3,69	3,74	4,38	3,90	3,63	3,37	3,38	-
1	Lack of social justice	3,64	3,83	3,67	4,60	3,83	3,82	3,67	2,75	0,296
2	Participation inappropriate	3,33	3,50	4,22	4,20	4,17	3,58	3,50	3,11	0,310
3	***Local image concerns	2,58	3,00	3,78	4,80	4,14	3,09	2,67	3,56	0,004
4	***Encroachment into the landscape	4,58	3,83	4,56	5,00	4,50	4,25	2,56	4,11	0,000
5	Environmental concerns	4,30	3,67	3,75	4,40	3,29	3,42	3,89	3,67	0,527
6	Conflict	3,50	3,50	3,22	3,60	3,57	2,82	3,22	3,13	0,810
7	**External influence	2,36	3,50	2,71	4,40	3,60	4,20	3,17	2,88	0,014

<i>No.</i>	<i>Resistance factors</i>	<i>Regional differences: sub-regions</i>								<i>p.</i>
		<i>Northern Europe (DK, NO, SE, FI, IS)</i>	<i>W-Europe - Bene(lux) (NL, BE)</i>	<i>W-Europe - Germanic (DE, AT, CH)</i>	<i>W-Europe - British (GB, IE)</i>	<i>CEE - North-East (EE, LV, LT, PL)</i>	<i>CEE - East-Central (CZ, SK, HU, RO)</i>	<i>CEE - South-East (BG, SI, RS, HR, BA)</i>	<i>South-Europe (FR, GR, IT, PT, MT, ES, IL)</i>	
8	Lack of identification with the project	3,36	4,00	3,78	4,40	3,71	3,83	3,25	3,33	0,638
9	Lack of trust	3,36	4,33	4,00	4,00	4,25	3,67	4,43	3,88	0,795

4.3.Participatory wind energy planning and its regional variation

Based on the review of the available literature, certain variables related to planning can be expected to be among the key factors leading to higher acceptance. Therefore, we first take a closer look at the descriptive statistics of these planning factors, including their most relevant (significant) differences across Europe (Section 4.2).

4.3.1. Strategic planning

At the strategic planning level, regional differences in two variables 1) the general *planning pattern* and 2) the *communication quality* turned out to be statistically significant.

4.3.1.1.Planning pattern

The respondents were asked to characterize the situation of strategic planning of WE in their country based on a set of pre-defined topics (Q6, see **Appendix A**). The most common crucial aspects of strategic planning are the definition of the *target amount* of renewable energy, *priority areas*, and *participatory procedures* for involving the public (**Fig. 3**, details in **Appendix B: Table B.2**).

Significant differences among *large regions* occur in terms of *provision of communication materials* ($p=0.013$) and *definition of priority areas* ($p=0.015$), but also in defining *areas for not developing WE* (**Table B.2**). Providing communication materials seems to be more common in Western and Northern Europe, whereas least experienced in the CEE region. Among the sub-regions, only the ‘priority areas’ variable differed significantly (post-hoc $p=0.085$), where the pattern is similar to the large regions: priority areas seem to be defined more commonly in the Southern Europe (FR, GR, IT, PT, MT, ES, IL) than in the Western European Germanic sub-region (DE, AT, CH).

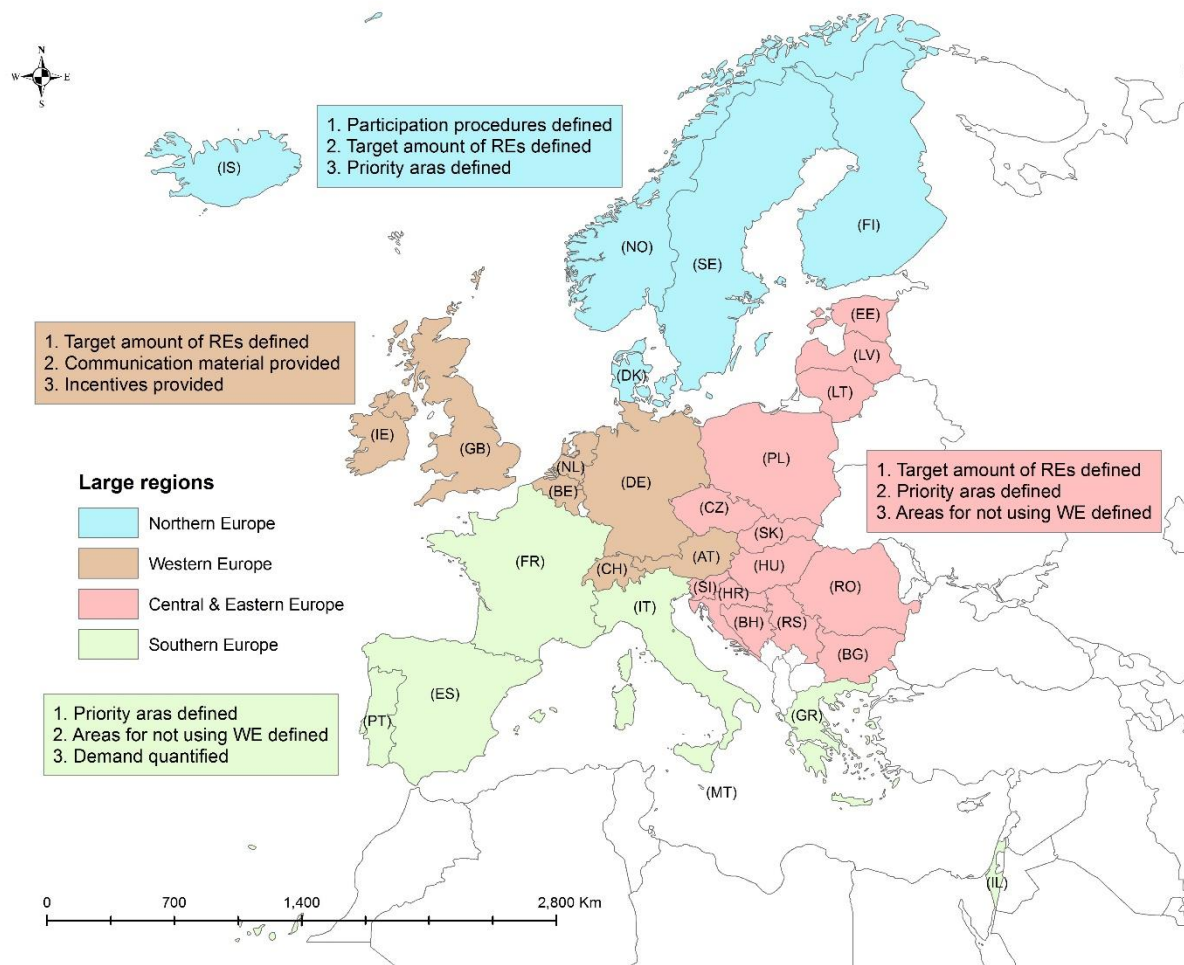


Figure 3. Ranking of strategic planning forms: summary and regional differences among large regions. Details in **Appendix B: Table B.2.**

4.3.1.2. Communication quality

Respondents were asked to assess the *quality of communication* at the strategic planning level (Q8). We found significant differences ($p=0.003$) between the *large regions* concerning how the *quality of communication content* was evaluated. Respondents from the Western European region tended to perceive communication quality considerably higher (mean=3.32) than in the Northern (mean=2.21) (post-hoc $p=0.06$), CEE (mean=2.03) (post-hoc $p=0.002$), and South European region (mean=2.00) (post-hoc $p=0.038$).

Among the *sub-regions*, less significant differences existed regarding the *content quality of communication* ($p=0.028$) and *final decision-making* ($p=0.073$). *Content quality* was assessed more positively in the Western European British (GB, IE) (mean=3.50) and Western European Germanic sub-regions (DE, AT, CH) (mean=3.20) than in the CEE-East-Central sub-region (CZ, SK, HU, RO) (mean=1.69). Regarding the communication quality on *final decision-making*, the Western European British sub-region (UK, IE) (mean=3.50) performed substantially better than the CEE-East-Central sub-region (CZ, SK, HU, RO) (mean=1.77).

4.3.2. Local planning

At the local planning level, the *timing of communication* and *influence of actors* turned out to be significantly different among the regions.

4.3.2.1. Timing of communication

We were interested in whether the respondents from different European regions perceived the timing of communication differently (Q20). We found a certain variation across *large regions* ($p=0.052$), which foremost concerned the Northern European and CEE regions (post-hoc $p=0.034$): earlier communication (e.g., already before the planning process) is more frequent in Northern Europe (sum mean=7.15) than in the three other regions, e.g., the CEE region (mean=4.32). No significant differences regarding this variable were found among the sub-regions, which certainly can be due to the small sample sizes.

4.3.2.2. Influence on decision-making by potentially relevant actor groups

Across the full sample, *local councils* and *local authorities* were assessed to be the most influential actor groups. However, we found significant differences in how the respondents from different *large regions* perceived the *influence* of certain stakeholder groups, especially *local councils*, *interest groups* and the *wider public* (**Appendix B: Table B.3**). *Local councils* were perceived to have a considerably higher influence in Western Europe than in the CEE region (post-hoc $p=0.018$) and in Southern Europe (post-hoc $p=0.054$). *Interest groups* were seen as having higher influence in Western Europe, too, as compared to Northern Europe (post-hoc $p=0.044$) or Southern Europe (post-hoc $p=0.097$). The *wider public* was considered to have a higher influence in Western Europe than in the CEE region (post-hoc $p=0.039$).

Among the *sub-regions*, the impact of *local councils* ($p=0.000$) and local authorities ($p=0.000$) was perceived differently with high significance. There were also certain differences in how the influence of interest groups was assessed ($p=0.079$) (**Table 2**). *Local councils* were rated to have considerably higher influence in the Western European British (GB, IE) and Western European Germanic sub-regions (DE, AT, CH) but also in Northern Europe, than for instance, in the CEE-South-Eastern sub-region (BG, SI, RS, HR, BA) (post-hoc $p=0.000$). *Local authorities* seem to be more important in Northern Europe (DK, NO, SE, FI, IS) and the Western European British sub-region (GB, IE) than in the CEE-South-Eastern sub-region (BG, SI, RS, HR, BA) (post-hoc $p=0.007$ and 0.002 , respectively). Authorities' importance was also rated differently within the CEE-region: e.g., they are more important in the CEE-East-Central sub-region (CZ, SK, HU, RO) as compared to the CEE-South-Eastern sub-region (BG, SI, RS, HR, BA) (post-hoc $p=0.000$).

Table 2. Perceived influence of different actor groups at the local planning level: differences across sub-regions. Significance levels: **p<0.05; ***p<0.005.

No.	Actor groups	Regional differences: sub-regions								p
		Northern Europe (DK, NO, SE, FI, IS)	W-Europe - Bene(lux) (NL, BE)	W-Europe - Germanic (DE, AT, CH)	W-Europe - British (GB, IE)	CEE - North-East (EE, LV, LT, PL)	CEE - East-Central (CZ, SK, HU, RO)	CEE - South-East (BG, SI, RS, HR, BA)	South-Europe (FR, GR, IT, PT, MT, ES, IL)	
	Overall mean	3,02	3,55	3,34	3,32	3,09	3,22	2,67	2,83	-
1	***Local council	3,58	3,50	4,00	4,00	3,00	3,90	2,78	3,14	0,000
2	***Local authorities	3,62	3,50	3,50	3,80	3,43	3,91	2,44	3,14	0,000
3	**Local interest groups	2,77	3,83	3,33	3,20	3,29	3,36	3,11	2,71	0,079
4	Local/regional NGOs	2,62	3,60	3,00	3,00	3,14	2,91	2,67	2,86	0,306
5	Wider local public	2,54	3,33	2,89	2,60	2,57	2,00	2,33	2,29	0,121

4.3.2.3. Contextual aspects

We consider ‘barriers for WE production’ (in the questionnaire referring to community initiatives, **Appendix A: Q16**) as a proxy indicator for the socio-economic, political and cultural context of the regions. The results show that overall, the main deficits are found in the *lack of financial resources* and the *lack of national incentives*, i.e. the non-social factors (**Appendix B: Table B.4**). The main regional differences, however, concerned social context factors. The *large regions* differed significantly in how the *lack of communication culture* and *lack of self-organization culture* were perceived (**Table B.4**). *Lack of communication culture* was assessed as significantly less problematic in Northern Europe than in Western Europe (post-hoc $p=0.046$) and in the CEE region (post-hoc $p=0.053$). Regarding *lack of self-organization*, the North European region differed from the CEE region (post-hoc $p=0.031$): the lack of self-organization was perceived to be more problematic in the CEE region than in Northern Europe.

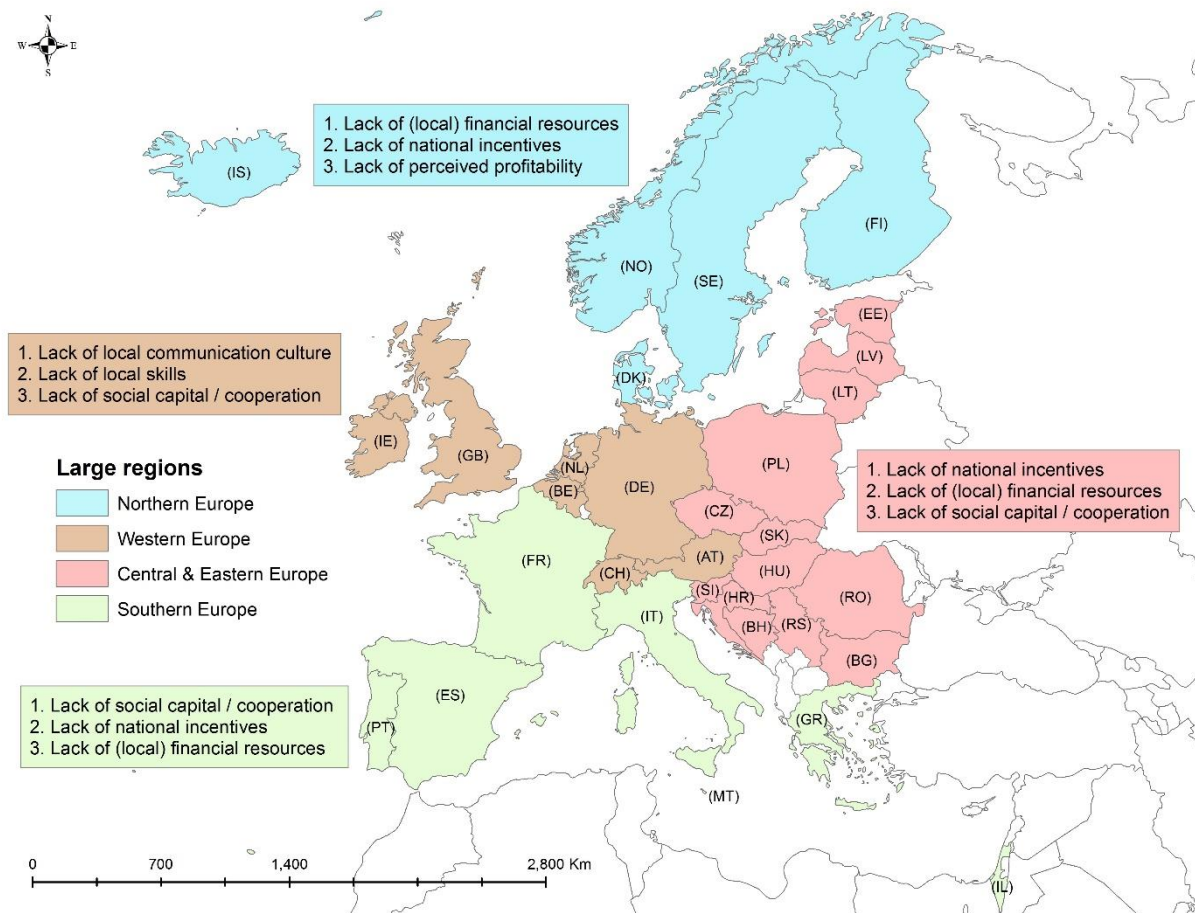


Figure 4. Ranking of the perceived importance of contextual aspects in WE planning: some regional differences. Details in **Appendix B: Table B.4**.

Among the *sub-regions*, differences were slightly more pronounced regarding *self-organization* ($p=0.015$). *Lack of self-organization* is perceived as less problematic in Northern Europe (DK, NO, SE, FI, IS) than in the CEE-East-Central sub-region (CZ, SK, HU, RO) (post-hoc $p=0.010$). In addition, the relevance of the variable of *lack of financial resources* was somewhat significantly differently assessed ($p=0.070$): the Western European Bene(lux) sub-region (NL,

BE) perceived this aspect to be less problematic than the CEE-East-Central (CZ, SK, HU, RO) sub-region (post-hoc $p=0.036$).

4.4. Resistance reasons and planning: explaining resistance

The performed regression analyses explored the relationships between resistance and certain planning variables. A summary of the results is presented here. A number of relevant reasons for resistance of WE-projects appeared to be substantially influenced by the quality of planning and certain contextual variables.

The linear regression analyses suggest that strategic and local level planning, and also contextual aspects might be important factors explaining the level of perceived encroachment into the *landscape* (adjusted $r^2=0.52$), social *conflicts* associated to WE (in terms of pre-existing conflicts in a community) ($r^2=0.50$), *external influence* ($r^2=0.37$) and *inappropriate participation* (lack of procedural justice) ($r^2=0.36$) (**Table 3**).

The most important explaining variables at strategic planning level seem to be the *general strategic planning* and *communication quality*. These were mostly negative influence factors: respondents who perceived strategic planning to be more regulated were less likely to perceive aspects related to social justice, environment or conflict to be problematic. At the local level, the influence of local actors was the most important explaining variable: the more influence the actors were perceived to have, the less social justice, participation and conflicts were considered to be problematic. This pattern was reversed in the case of the 'local image' and 'landscape' factors: the more influence the actors would have, the more problematic image and landscape would be perceived. For example, the factor of *landscape* was best explained by patterns of overall strategic planning (beta=0.506), communication quality (beta=-0.453), local actor influence (beta=0.396) and timing of communication (beta=-0.306), although it was also explained by certain socio-economic aspects such as lack of social capital (beta=-0.303) and lack of resources (beta=0.308).

Table 3. Results from linear regression analysis. Dependent variable: resistance factors. ‘Don’t know’-responses in all variables are coded as 0; cases with missing values were excluded. Significance levels: *p<0.05; **p<0.005.

Category of variable	Resistance factor	Social justice		Participation inappropriate		Local image		Landscape		Environment		Conflict		External influence		Lack of identification		Trust	
	Adjusted r ²	0,175		0,362		0,206		0,523		0,250		0,498		0,368		0,148		0,049	
	Variable	Beta	p.	Beta	p.	Beta	p.	Beta	p.	Beta	p.	Beta	p.	Beta	p.	Beta	p.	Beta	p.
Strategic planning: general patterns	Priority areas defined (Q6)							-,255	,037*			,556	,000**						
	Financial participation regulated (Q6)			,593	,000**														
	Overall strategic planning (Q6_sum)	-,354	,026*					,506	,001**	-,409	,007**	-,700	,000**						
Strategic planning: communication & participation	Communication quality (content) (Q8)	,398	,029*					-,453	,004**	,537	,001**								
	Communication quality (final decisions) (Q8)	,358	,077									,547	,000**						
	Political resistance (Q12)	,198	,110	,218	,095			,186	,080					,404	,001**				
	Communication time (Q20)					-,238	,050	-,306	,013*							-,289	,043*		

Category of variable	<i>Resistance factor</i>	<i>Social justice</i>		<i>Participation inappropriate</i>		<i>Local image</i>		<i>Landscape</i>		<i>Environment</i>		<i>Conflict</i>		<i>External influence</i>		<i>Lack of identification</i>		<i>Trust</i>	
	<i>Adjusted r²</i>	0,175		0,362		0,206		0,523		0,250		0,498		0,368		0,148		0,049	
	<i>Variable</i>	<i>Beta</i>	<i>p.</i>	<i>Beta</i>	<i>p.</i>	<i>Beta</i>	<i>p.</i>	<i>Beta</i>	<i>p.</i>	<i>Beta</i>	<i>p.</i>	<i>Beta</i>	<i>p.</i>	<i>Beta</i>	<i>p.</i>	<i>Beta</i>	<i>p.</i>	<i>Beta</i>	<i>p.</i>
Local planning: communication & participation	Deliberation quality (Q23)							,226	,085										
	Communication quality (Q21)	-,281	,097					,342	,031*	-0,39	,015**	-,481	,001**			-,294	,053		
	Local actor influence (Q24)	-,523	,005*	-,422	,004**	,447	,000**	,396	,004**			-,327	,014*	,273	,049*	,293	,033*		
Contextual aspects	Lack of social capital (Q16)							-,303	,015*					,301	,017*				
	Lack of communication culture (Q16)			,263	,091														
	Lack of financial resources (Q16)	,177	,186					,308	,010*	,295	,026**	-,228	,039*						
	Lack of national incentives (Q16)			,269	,055					-,222	,092	,183	,096					,238	,098
	Lack of self-organization (Q16)			-,272	,093														

5. Discussion

This study provides an overview of WE acceptance concerns – as perceived by experts – at the pan-European level and across supra-national regions. It further clarifies some links between WE acceptance and planning, with a focus on levels of strategic and local planning, as well as their contexts. We proceed to discuss our findings in light of the initially posed research questions.

5.1. What are the commonalities and differences in WE acceptance concerns and planning variables in European regions?

5.1.1. Acceptance concerns

Landscape is, as was expected, of high overall importance for WE-acceptance in almost all regions and sub-regions. This is in line with findings from many previous studies, according to which concerns about visual and aesthetic impacts of WE are a dominant reason for opposing WE projects (Pasqualetti, 2011). However, landscape seems to be less of an issue in the CEE region, especially in the CEE South-Eastern (Bulgaria, Slovenia, Serbia, Croatia, Bosnia & Herzegovina) sub-region, where concerns about the lack of trust and social justice are dominant. This characteristic is shared by the Eastern European countries, possibly due to their shorter histories of participatory decision-making traditions and less intensive environmental education, which supports voicing more concerns about environmental justice (Paloniemi et al., 2015). However, in line with previous research (e.g., Langer et al., 2016; Wolsink, 2010) our results suggests that a lack of trust in experts and authorities is not only a problem in the CEE region.

5.1.2. Planning variables

It was found that i) certain aspects of *strategic planning*, ii) *communication timing, quality* (at strategic and local level), *influence* of local actors, and finally, iii) certain *socio-cultural contextual* aspects are perceived significantly differently across the identified regions.

The findings support the argument that the general socio-economic as well as cultural contexts in the regions can partially explain the differences in expert assessments (Knieling and Othengrafen, 2015; Othengrafen, 2010; Reimer and Blotevogel, 2012). Some planning variables, such as the *provision of communication materials*, perceived *communication quality* (strategic planning level) or *influence of key actors* in WE development (local planning level) are perceived to be higher in Western Europe than in other regions. This is in line with previous studies, as communicative planning has longer traditions in Western and Northern parts of Europe (Othengrafen, 2010).

The sub-regional division enabled us to highlight some differences in a more detailed way. Within the CEE region, respondents from the CEE North-East and East-Central region gave considerably higher ratings than those from the CEE South-Eastern region. In particular, the CEE South-Eastern sub-region stands out in several respects. Respondents from this sub-region gave significantly lower scores for several acceptance concerns as well as for different participatory planning variables. Spatial planning in several countries, such as Serbia (Nedović-Budić and Cavrić, 2006), has been influenced by former common historical, political and cultural contexts. In addition, there has been varying levels of establishment of RE systems in these countries owing to the development of their respective institutional frameworks and national policies for RE (Karakosta et al., 2012). In general, the CEE South-Eastern region has a quite high potential for WE development, but areas best suitable for it are highly spatially

dispersed (Ban et al., 2013). Apart from the biophysical constraints, some institutional challenges related to WE planning are hindering its development. For example, some of the countries, such as Bulgaria or Bosnia-Herzegovina, do not yet have set specific targets or have launched policies for RE development, possibly due to structural changes in their economies, complex administrative procedures impeding cooperation and other similar reasons (Karakosta et al., 2012; Punda et al., 2017).

Lower scores in the assessments were also characteristic to the Southern European region, for instance, in terms of communication quality, timing of communication or actor influence. An explanation for this could be that in several of the South European countries, there is more focus on social (distributional) justice than on procedural justice (Delicado et al., 2014), as the latter is still in a developing stage. This tendency can also partly be explained by the spatial planning context in general: in South-European countries, informal forms of communication and action tend to be more common (Reimer and Blotevogel, 2012).

5.2. How important are strategic, local planning and contextual factors for WE resistance?

5.2.1. Overall patterns

In determining planning outcomes, the communicative dimension of planning processes usually matters as much as the technical-analytical side (Simão et al., 2009). Existing research strongly highlights that the involvement of key actors in higher-scale decision-making about RE is a crucial factor affecting acceptance (Fast, 2013; Langer et al., 2016; McLaren Loring, 2007; Wolsink, 2010). Our survey supports this: inadequate participation and a lack of identification with the project were considered as being among the key reasons for resistance to WE development. There appeared, however, to be a negative correlation between higher communication quality and landscape concerns, which is generally in accordance with previous research from similar contexts, e.g., planning nature conservation measures (Schenk et al., 2007). In our study, interestingly, procedural issues appeared to be mainly an issue in Western Europe where participatory planning quality tends to be more advanced. This might be explained by the publics' higher expectations regarding the degree of its involvement (Simcock, 2016).

5.2.2. Strategic planning

Strategic planning provides frameworks and visions for balanced territorial development, particularly emphasizing qualities of places and the spatial impacts of decisions (Albrechts, 2006). Therefore, strategic planning of WE not only involves technical analyses but also deals with environmental and socio-economic complexities (Simão et al., 2009).

In our study, the most common strategic planning aspect is the *definition of target amount* of WE. This is likely the result of respective EU-policies and legislation on renewable energy sources (e.g., the Renewable Energy Directive, 2009). However, other factors, such as the definition of priority areas and participation procedures stand out in the expert assessments, and can be important for acceptance. Previous studies suggest that local authorities often feel unsettled if there are only general siting regulations for WE (Fournis and Fortin, 2017:9). Seeking to organically integrate wind farms into the landscape on a national or regional level can, however, be a challenging task: a strategic search for the areas best suitable for WE and being sensitive to local contexts at the same time includes nearly inevitable trade-offs for, e.g. environmental justice (Cowell, 2010). Strategic planning of WE can take various forms and several studies from West Europe, e.g., France, Germany, Austria (Höltinger et al., 2016; Nadaï

and van der Horst, 2010; Ohl and Eichhorn, 2010) indicate that, e.g. the definition of suitability and exclusion zones for WE does not *per se* guarantee higher acceptance, as much depends on the actual procedures. Our results from the linear regression suggest that a more comprehensive strategic planning approach tends to reduce problems with resistance, such as stakeholder conflicts, environmental concerns and social justice (**Table 3** above). More specifically, we found a significant negative correlation between the definition of priority areas and landscape concerns. Hence, the more precisely that priority areas are defined, the less likely the development of WE seems to interfere with perceived landscape quality.

5.2.3. Local planning

WE impacts become most discernible at the local level. Previous studies underline that the ways in which local planning procedures are exercised can affect acceptance to a great extent (Enevoldsen and Sovacool, 2016; Rydin et al., 2015; Silva and Delicado, 2017). We found a strong negative correlation between *communication time* and different acceptance factors, namely local image, landscape and lack of identification with the project. This supports the argument found in many of existing studies that earlier communication is needed to achieve higher acceptance levels (Eiter and Vik, 2015; Langer et al., 2017; Schenk et al., 2007).

The *influence of different actors* appears to be strongly associated with several of the reasons for resistance, yet having mixed effects. We found that the less influence actors have the more likely it is that problems with social justice, participation and conflictive situations can arise. Some earlier studies (e.g., Buchecker et al. (2013)) also support this. On the contrary, the more influence actors have, the more there tends to be problems with landscape and local image. This might mean that involvement of selected stakeholders does not solve these issues adequately: more innovative or inclusive forms of participation could be needed. For example, a case study on local planning of WE in Sweden showed that the processes often include governmental actors but exclude others (Gustafsson et al., 2015). A study of Frantál et al. (2017) about wind farms in Iceland showed that new methods like mental mapping could be beneficially utilized to involve various actors in the WE planning processes.

5.2.4. Contextual aspects

Our study suggests that two variables – *lack of social capital* and *lack of finances* – tend to be correlated with the reasons for resistance. The more social capital is lacking (for local initiatives), the less landscape is a problem – this implies that landscape sensitivity is related to the local sense of community and local identity (Bamert et al., 2016). This also explains why stakeholder involvement is not sufficient to decrease this aspect of resistance. In addition, our study shows that the more finances (for initiating community projects) are lacking, the more likely it is that social justice, landscape, environment and conflicts are perceived as problems. If financial resources rather than social capital inhibit a community initiative, people are more prepared to defend their landscape as an asset that represents their social identity.

5.3. Limitations and future research

Our study provides a general overview of resistance reasons across Europe and some insight into differences between various regions. However, the results should be interpreted with certain considerations in mind. First, the accuracy of our results directly depends on the respondents' knowledge of the situation in their country. To increase validity of the results, we incorporated questions about experts' level of knowledge (Q3, 4 and 5) and included these variables in the regression analyses to control for the knowledge effect. Second, related to this, the experts assess all aspects from their perspectives: the correlations express intra-personal

correlations, which are therefore subject to personal (positive or negative) biases (Poortinga and Pidgeon, 2004). This general problem of surveys becomes more accentuated with distanced expert assessments. Third, our survey targeted experts who do not represent the views of all actor groups, such as local people, business actors, etc. Future research could compare more systematically the different actor groups' responses, in particular in terms of acceptance aspects. Fourth, although we aimed at covering different regions in Europe, the responses are not statistically representative for different countries in Europe, in particular for Southern Europe. Finally, future studies can aim for more statistically representative samples and further, test the accuracy of the results at smaller scales, i.e. in the various regions and sub-regions in Europe. This could help to design specific measures suitable for addressing acceptance problems in specific contexts.

6. Conclusions and policy implications

This study provides evidence explaining the similarities and differences of wind energy acceptance problems in Europe: notably in terms of how impacts on landscape are perceived. Based on the pre-defined country-group regions, we have found that the role of certain socio-economic issues is viewed differently, such as social justice (Western vs Southern Europe) or concerns over local image (Northern vs Western Europe). Additionally, related to acceptance concerns, participatory planning of wind energy varies across Europe, mainly regarding strategic planning (definition of priority areas, communication quality) and local planning patterns (timing of communication, actor influence). These patterns are embedded in the socio-economic and planning context of the regions, which tend to vary primarily in how communication culture and self-organization are perceived (Northern/Western vs the CEE region).

Our survey takes a broad-scale perspective on acceptance problems and therefore cannot give detailed recommendations for addressing them in a particular political and cultural planning context. However, the results provide information that policy makers, spatial planners and associated stakeholders in wind energy planning could much benefit from.

First, different levels of planning matter: local level communication (e.g., quality, timing) affects acceptance, as well as outreach and participatory activities at strategic planning levels. This implies that communication planners and organisers of participatory activities at all governance levels should pay attention to the timing and influence granted to the participants.

Second, our results support efforts to adapt strategic planning approaches to the contexts of the regions. A general lack of trust and social justice tend to outweigh aesthetic concerns over landscape in the CEE region and in Southern Europe. The differences are accentuated by the variance in local socio-economic and cultural context of the regions – e.g., in terms of the level of self-organisation or communication culture – which our study has specifically highlighted. Thus, in these regions, planners might need to pay specific attention to trust-building as well as on fair allocation of costs and benefits.

Finally, despite the aforementioned differences, the regions share many similarities: a diversity of acceptance problems as well as the related planning patterns are represented. For instance, perceived impacts on landscape seem to be relevant all over Europe. In addition, problems with procedural justice and trust also exist in regions where countries have more established cultures of communicative planning, e.g., in Western and Northern Europe. This suggests that, in wind energy planning situations, planners, decision-makers and other related stakeholders that become familiar with the diversity of concerns would be better able to design more appropriate, acceptable and thus successful planning processes.

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Appendix A. Questionnaire.

Appendix B. Detailed results from the survey.

Table B.1. Reasons for resistance towards WE: differences across large regions. Significance levels: * $p < 0.1$; ** $p < 0.05$.

No.	Resistance factors	Summary statistics for each factor		Regional differences: large regions				
		N Valid	Mean	Northern Europe	Western Europe	Central & Eastern Europe	Southern Europe	p
	Overall mean	-	3,63	3,45	3,89	3,62	3,38	-
1	*Lack of social justice	65	3,67	3,64	3,95	3,77	2,75	0,097
2	Participation inappropriate	67	3,62	3,33	4,00	3,69	3,11	0,163
3	*Local image concerns	68	3,30	2,58	3,80	3,22	3,56	0,051
4	*Encroachment into the landscape	68	4,16	4,58	4,45	3,74	4,11	0,064
5	Environmental concerns	66	3,79	4,30	3,89	3,54	3,67	0,313
6	Conflict	67	3,28	3,50	3,40	3,15	3,13	0,738
7	**External influence	58	3,28	2,36	3,44	3,76	2,88	0,023
8	Lack of identification with the project	67	3,66	3,36	4,00	3,63	3,33	0,375
9	Lack of trust	65	3,92	3,36	4,11	4,04	3,88	0,533

Table B.2. Strategic planning forms: summary and regional differences among large regions. Significance levels: * $p < 0.1$; ** $p < 0.05$.

No.	Strategic planning form	Summary statistics for each form		Regional differences: large regions				
		N Valid	Mean	Northern Europe	Western Europe	Central & Eastern Europe	Southern Europe	p
	Overall mean	-	2,69	2,63	2,72	2,64	2,85	-
1	**Priority areas defined	74	3,13	3,00	2,76	3,21	3,90	0,015

No.	Strategic planning form	Summary statistics for each form		Regional differences: large regions				
		N Valid	Mean	Northern Europe	Western Europe	Central & Eastern Europe	Southern Europe	p
2	*Areas for not using WE defined	71	2,85	2,40	2,55	3,03	3,50	0,078
3	Landscape criteria for selecting priority areas defined	69	2,79	2,42	2,74	2,90	3,11	0,473
4	Target amount of REs defined	67	3,43	3,15	3,53	3,65	3,22	0,361
5	Demand quantified	56	2,61	2,85	2,36	2,39	3,33	0,366
6	**Communication materials provided	66	2,45	2,83	2,95	1,88	2,22	0,013
7	Incentives provided	65	2,83	2,86	2,95	2,83	2,75	0,985
8	Participation procedures defined	68	2,90	3,29	2,84	2,79	2,57	0,533
9	Financial participation regulated	55	1,93	1,67	2,18	1,87	2,00	0,739
10	Incentives for energy regions provided	51	2,00	1,88	2,33	1,83	1,86	0,575

Table B.3. Perceived influence of different actor groups: local planning. Significance levels: **p<0.05; *p<0.1. Scale: 1='not involved'; 2='low influence'; 3='moderate influence'; 4='high influence'.

No.	Actor group	Summary statistics for each actor group		Regional differences: large regions				
		N Valid	Mean	Northern Europe	Western Europe	Central & Eastern Europe	Southern Europe	p
	Overall mean	-	3,10	3,03	3,40	3,00	2,83	-
1	**Local council	61	3,49	3,58	3,88	3,28	3,14	0,013
2	Local authorities	66	3,42	3,62	3,58	3,30	3,14	0,331
3	**Local interest groups	67	3,16	2,77	3,45	3,26	2,71	0,020
4	Local/regional NGOs	66	2,91	2,62	3,16	2,89	2,86	0,236
5	*Wider local public	68	2,51	2,54	2,95	2,25	2,29	0,055

Table B.4. Regional differences in perceived importance of contextual aspects in WE planning. Significance level: **p<0.05.

No.	Context variable	Summary statistics for each variable		Regional differences: large regions				
		N Valid	Mean	Northern Europe	Western Europe	Central & Eastern Europe	Southern Europe	p
	Overall mean	-	3,44	3,15	3,26	3,69	3,47	-
1	Lack of motivated initiators	67	3,30	3,23	2,94	3,56	3,33	0,507

2	Lack of perceived profitability	68	3,40	3,50	3,05	3,68	3,13	0,307
3	Lack of social capital	70	3,56	3,14	3,32	3,86	3,78	0,163
4	Lack of local skills	68	3,16	2,64	3,53	3,11	3,38	0,226
5	**Lack of local communication culture	69	3,33	2,54	3,63	3,54	3,22	0,043
6	Lack of (local) financial resources	68	3,69	4,00	3,20	3,93	3,63	0,108
7	Lack of national incentives	66	3,68	3,54	3,21	4,08	3,75	0,215
8	**Lack of self-organization culture	67	3,36	2,62	3,21	3,77	3,56	0,045

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